

Voluntary Report – Voluntary - Public Distribution
2022

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Report Name: Frozen French Fry Exports Exceed Imports

Country: China - People's Republic of

Post: Beijing

Report Category: MISC-Commodity, Potatoes and Potato Products

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Report Highlights:

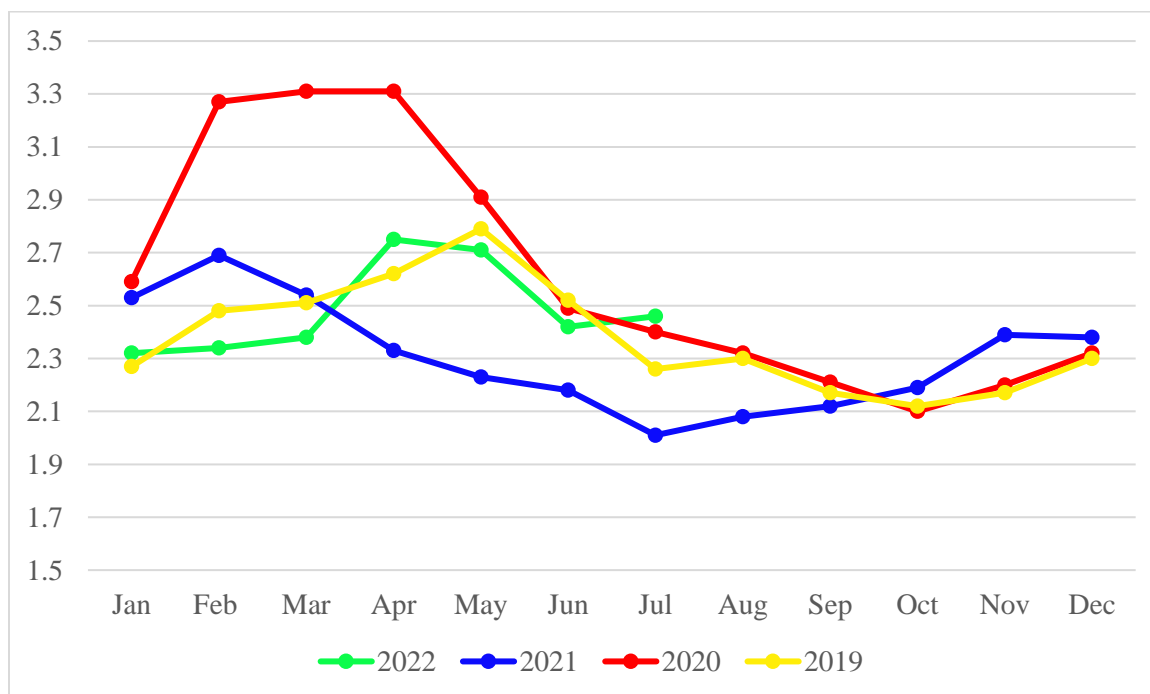
Marketing year (MY) 2022/23 China's frozen French fry (FFF) exports are estimated at 84,000 metric tons (MT), approximately 12 percent higher than the previous year. In MY 2021/22 China became a net FFF exporter for the first time, a trend that is likely to continue given a near doubling of FFF production capacity. China's MY 2022/23 FFF imports are forecast at 50,000 MT, about six percent lower than MY 2021/22 due to logistics disruptions. China's MY 2022/23 fresh potato production is estimated at 93 million metric tons (MMT), a two percent decrease over MY 2021/22 primarily due to decreased acreage.

Production

Fresh potato production for MY 2022/23 (September to August) is forecast at 93 million metric tons (MMT), a small decrease from the estimated 95 MMT produced in MY 2021/22 owing to reduced acreage. According to industry sources, the potato planting area decreased in the northern single crop zone (see Image 1 below), especially in northeast China, due to government incentives and price supports intended to boost soybean production. Please refer to [GAIN Report Oilseeds and Products Annual](#) and [Oilseeds and Products Update](#) for more information on China's soybean production expansion.

Low prices (see Figure 1 below) at the start of the harvest season in the Southwestern, Central and Winter crop zones, which account for half of China's fresh potato production, also contributed to the reduction in planted area for MY 2022/23. According to China's 2022 Agricultural Outlook Report on Potatoes the average wholesale price of fresh potatoes in 2021 was 2.3 yuan/kg (\$0.15/lb.), a 12.7 percent decline from 2020, and the lowest level in six years.

FIGURE 1. China: Average Wholesale Prices of Fresh Potatoes (RMB/kg)



Source: Ministry of Agriculture and Rural Affairs (MARA)

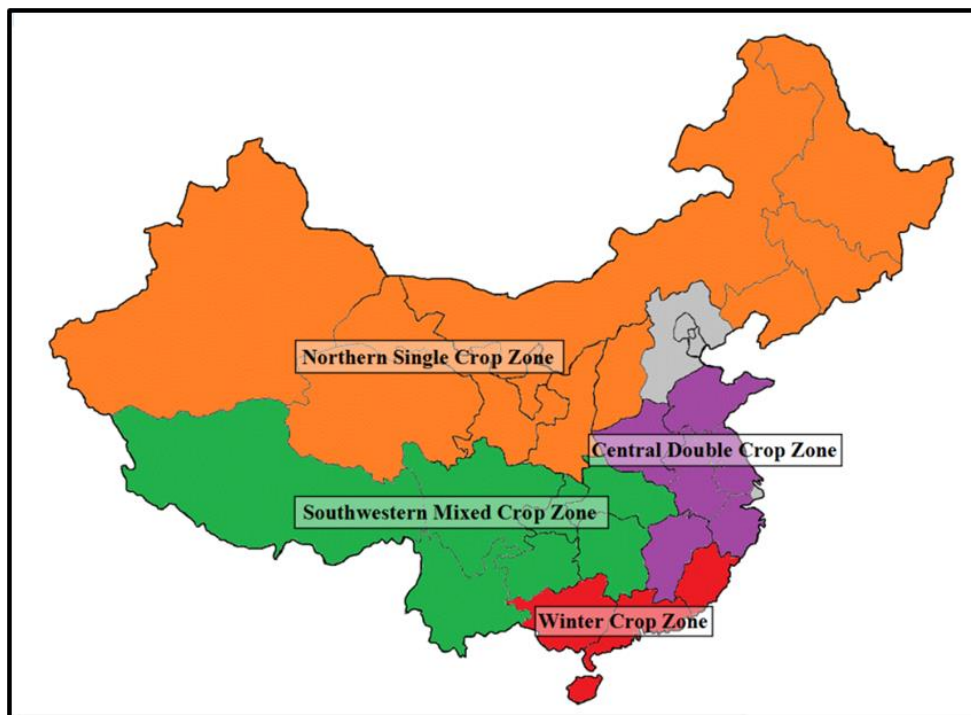
According to industry sources, the quality of fresh potatoes in MY 2022/23 is expected to be lower than normal. Excessive rainfall in northern provinces has resulted in high water content in potatoes. For example, local media reported that average precipitation in Shandong province in June 2022 was 138 percent higher than normal. In Northeast China, especially in Inner

Mongolia, small fluctuations in daytime and nighttime temperatures during the growing season will also affect crop yields and the quality of fresh potatoes in MY 2022/23.

The 2022 China Agricultural Outlook Report predicts potato acreage and yield will increase over the next ten years by an average of 0.5 and 1.3 percent a year, respectively. However, such growth will be difficult to accomplish as China has prioritized grain and oilseed production and placed additional restrictions on arable land use. These factors will limit expansion in potato production acreage.

The top six potato producing provinces in the People's Republic of China (PRC) are Sichuan, Guizhou, Gansu, Inner Mongolia, Hebei and Yunnan. These provinces are located in the Northern Single Crop Zone and the Southwestern Mixed Crop Zone. These specific provinces account for over 60 percent of total fresh potato production. There are four major potato growing zones in China: 1) the northern single crop zone; 2) the southwestern mixed crop zone; 3) the central double crop zone; and 4) the winter crop zone.

IMAGE 1. China: Map of Potato Zones



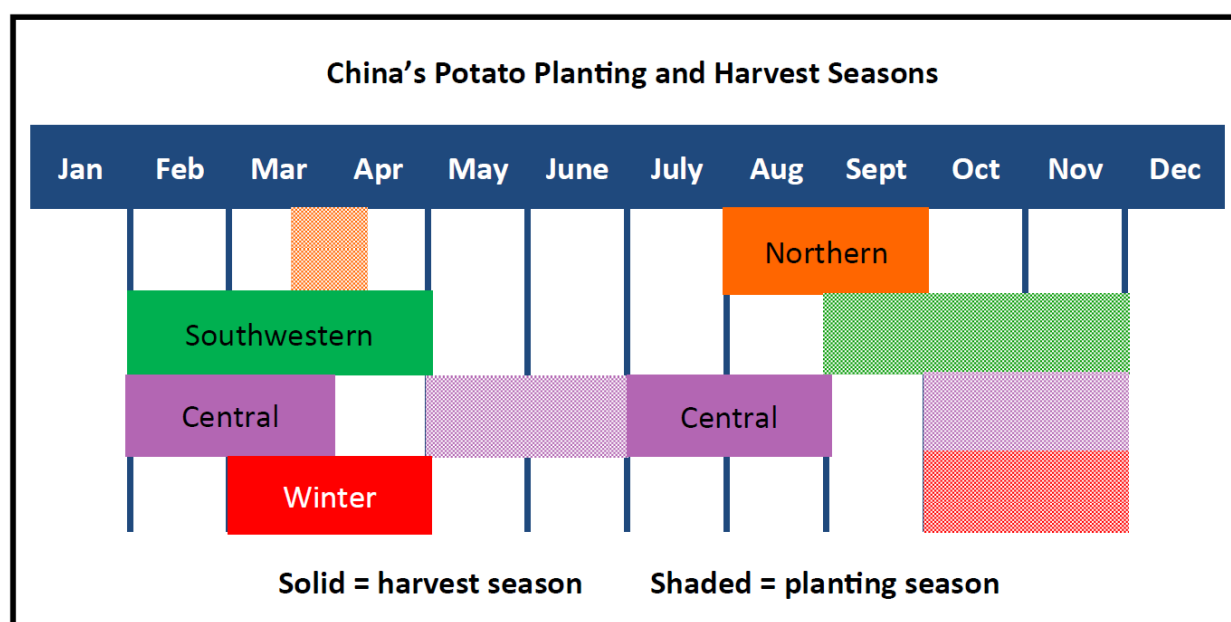
1) The Northern Single Crop Zone – This region accounts for 50 percent of China's total potato area. The potatoes produced in this area are used for seed potatoes, direct consumption, and processing. Potatoes in this zone are usually planted between late April and early May and harvested from September through October. This zone includes Hebei, Heilongjiang, Jilin, Liaoning, Inner Mongolia, Gansu, Xinjiang, Qinghai, Ningxia, Shanxi, and Shaanxi provinces.

2) The Southwestern Mixed Crop Zone – This region accounts for 35 percent of China’s total potato acreage. The potatoes produced in this area are mainly for direct consumption. Potatoes in this zone are usually planted September through November and harvested from February through April. This zone includes Sichuan, Guizhou, Yunnan, Tibet, Chongqing, and parts of Hunan and Hubei provinces.

3) The Central Double Crop Zone – This region accounts for 10 percent of total acreage. Spring potatoes are planted in February through March and harvested during May or June. Autumn potatoes are planted July through August and harvested in October and November. The potatoes produced in this area are mainly for export and direct consumption. This zone includes Jiangxi, Jiangsu, Zhejiang, Anhui, Shandong, and Henan provinces.

4) The Winter Crop Zone – This region accounts for 5 percent of total acreage. Potatoes in this zone are planted October through November and harvested in February and March. The potatoes produced in this area are mainly for export and direct consumption. This zone includes Guangdong, Fujian, Guangxi, and Hainan provinces.

IMAGE 2. China: Potato Planting and Harvest Seasons



Frozen French Fries

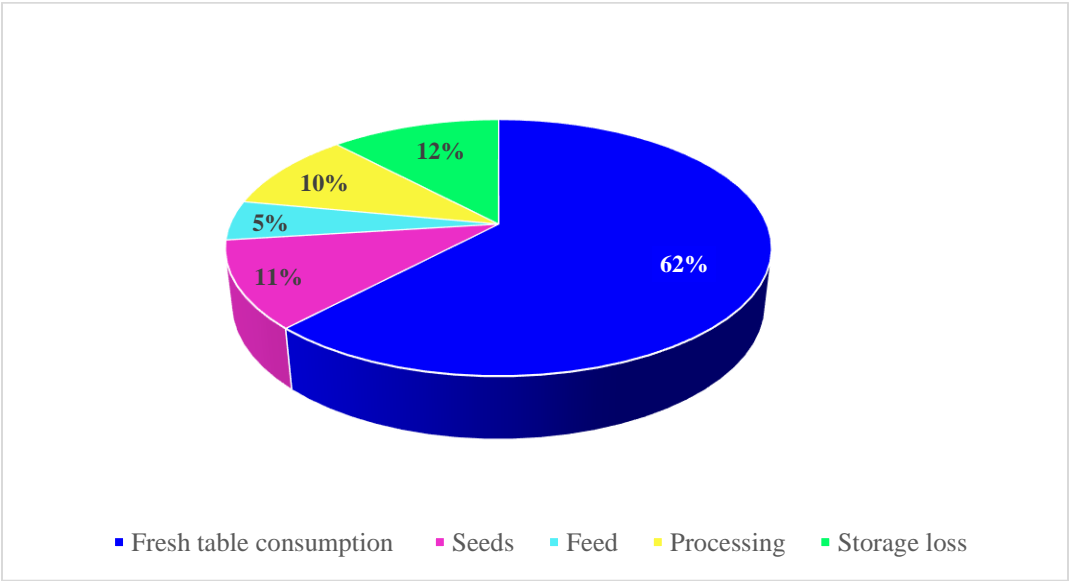
The PRC’s MY 2022/23 FFF production is estimated at 400,000 MT, a slight decrease from 410,000 MT in MY 2021/22 on lower fresh potato quality. According to industry sources, most FFF processors expanded contracted potato acreage in early 2022 to meet increased domestic demand for FFF; however, the expansion in acreage will be offset by the lower quality of fresh potatoes. FFF domestic production uses less than 1 percent of total fresh potato production.

According to industry reports, four new FFF production lines will be put into production from July to September 2023. The total production capacity of the new lines is expected to reach an additional 400,000 MT, doubling overall production capacity. The significant increase in production capacity is to meet growing domestic demand as well as growing export demand. Over the last few years, FFF imports have dropped sharply (see Trade section) due to the COVID-19 pandemic and logistics disruptions. The PRC’s FFF producers have expanded domestic production capacity as imports declined and domestic demand increased (see Consumption section below). Meanwhile, some major FFF producers have plans to increase exports to Southeast Asian countries affected by logistics disruptions and supply chain issues.

Consumption

The PRC’s fresh potato consumption is basically in line with its production, as trade volume is negligible compared to production. Fresh table consumption accounts for over 60 percent of total fresh potato consumption (see figure 2 below). According to China’s Agricultural Outlook Report, the distribution of potato consumption across these various sectors is expected to remain relatively stable over the next 10 years.

FIGURE 2. China: Forecast Fresh Potato Consumption in 2022



Source: China Agricultural Outlook Report 2022

Industry contacts have shared that FFF consumption will continue to increase as urbanization and fast-food restaurants expand. According to media reports, Yum China Holdings (a major operator of quick service restaurants) opened more than 1,200 new stores in China in 2021 and expects to open 1,000-1,200 new stores in 2022. McDonald’s goal of reaching 4,500 total stores in the PRC by the end of 2022 was achieved ahead of schedule in the first quarter of 2022. The PRC’s domestic fast-food stores are also developing rapidly. Wallace (a local fast food chain

brand in China) has more than 20,000 stores across the country, with rapid expansion in third- and fourth-tier cities¹ due to competitive prices.

U.S. Potatoes for Processing

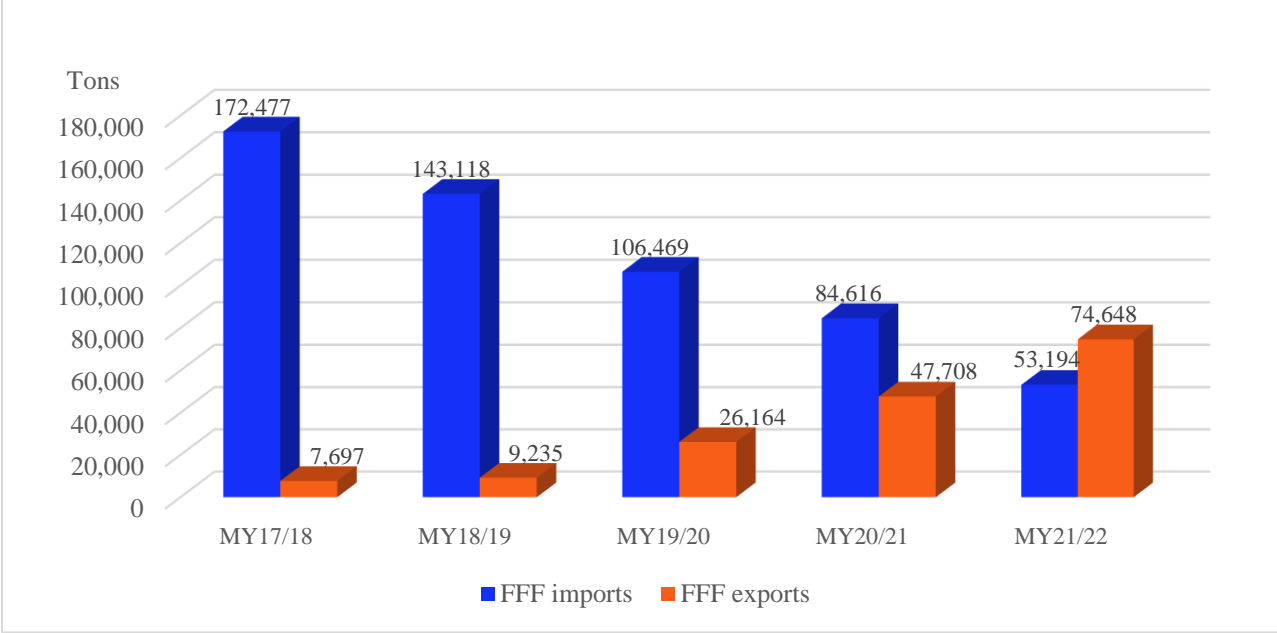
U.S. potatoes for processing (i.e., chipping potatoes) exports are expected to face continuing challenges shipping to China in MY 2022/23. Although U.S. potatoes for processing acquired market access through a phytosanitary protocol that would allow registered shippers in Idaho, Oregon, and Washington to ship to China, commercial market entry has yet to be realized due to a requirement that import and processing facilities in China be registered with the PRC’s competent authority as handling “major commodities” prior to the issuance of import permits.

U.S. potatoes for processing have been successfully imported on two occasions as sample shipments to trade shows in China.

Trade

In MY 2021/22, the PRC imported 53,194 tons of FFF and exported 74,648 tons of FFF, with FFF exports exceeding imports for the first time (see Figure 3 below).

FIGURE 3. China’s FFF Exports and Imports



Source: Trade Data Monitor (China Customs data)

¹ China analysts rank Beijing, Shanghai, Guangzhou and Shenzhen as “first tier” cities. There are nearly 100 second- and third-tier cities.

Imports

China's MY 2022/23 FFF (HS Code: 20041000) imports are forecast at 50,000 MT, six percent lower than the 53,194 MT imported in MY 2021/22. As increased domestic production and logistical challenges hurt imports. In MY 2021/22, China imported 53,194 tons of FFF, a 37 percent decrease from MY 2020/21, mostly due to logistical disruptions. In the case of FFF, contacts shared that international logistics did not improve in 2022 as expected but have continued to deteriorate.

According to industry sources, with increased domestic production many buyers have switched to purchasing locally produced FFF to avoid delivery delays and other challenges associated with importing cold chain food products. Industry contacts indicate that China's FFF imports will not return to previous highs even if international logistics return to normal. In the future, imported FFF are expected to mainly supply high-end markets (including export markets, such as Japan), or special types of FFF that cannot be produced in China.

Cold chain products, including FFF imports, face continued challenges within China. Importers should be aware of China's COVID-19 testing and disinfection measures (see GAIN report [CH2022-0022](#)). These measures will likely cause additional costs and delays.

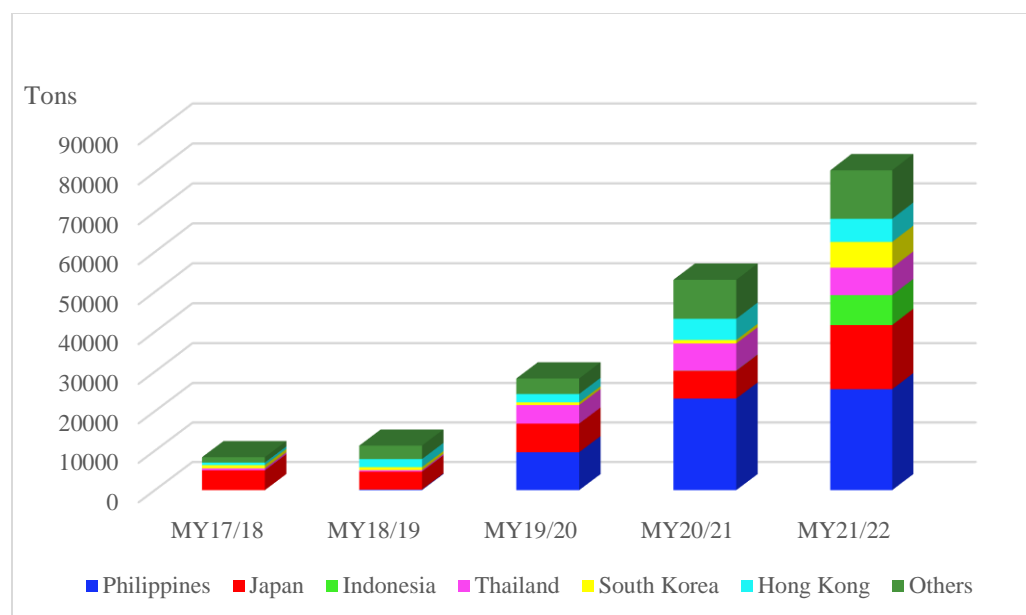
The United States continued to be the largest FFF exporter to China in MY 2021/22, accounting for 53 percent of China's total FFF imports. The next largest exporters, Belgium, Turkey, Argentina, and the Netherlands together accounted for 43 percent of China's FFF imports in MY 2021/22.

Exports

Driven by strong demand from neighboring countries, China's MY 2022/23 FFF exports are estimated at 84,000 MT, a 12 percent increase from 74,648 MT in MY 2021/22. According to China Customs data, China's FFF exports in MY 2021/22 totaled 74,648 tons, a 56 percent increase from MY 2020/21, mainly driven by the strong demand from the Philippines, Japan, Indonesia, Thailand, and South Korea. These countries previously imported FFF from the United States and Europe. However, disruptions in logistics and short FFF supply from the United States have led buyers to favor closer suppliers.

Industry sources expect that China's domestic FFF production will increase significantly with the four new FFF processing lines, which are expected to be in full operation by MY 2023/24. China is expected to be a major FFF supplier in Southeast Asia. At present, China's FFF is price competitive with U.S. FFF. According to the Philippine's Statistics Authority (Trade Data Monitor), the Philippine's average FFF import price from China was \$922/MT in the first six months of 2022; while it was \$1,128/MT from the United States.

FIGURE 4. China: FFF Exports (MY 2017/18- MY 2021/22)



Source: Trade Data Monitor (Chinese Customs data)

Fresh Potatoes

China’s fresh potato exports (HS 07019000) have been stable at around 400,000-500,000 MT annually since MY 2013/14, a negligible amount considering the size of China’s annual production. Vietnam, Malaysia, Myanmar, and Thailand are major buyers of China’s fresh potatoes; they accounted for over 85 percent of total fresh potato exports in MY 2021/22.

Tariff Policy

The State Council Tariff Commission (SCTC) launched a tariff exclusion process on March 2, 2020, to allow importers to apply for tariff exclusions on certain agricultural products, including potato products, from the United States. If an exclusion application is approved, the Section 301 retaliatory tariffs will be exempted for a year from the date of approval (refer to GAIN report [CH2020-0106](#)).

Table 1: Table of Additional Tariffs on U.S.-Origin Potato Products

HS Code (8-digit)	Description	MFN Tariff Rate	Section 301 Retaliatory*	Total Applied Tariff
	Implementation Date	Jan 1, 2022	Feb 14, 2020	Feb 14, 2020
07011000	Seed Potatoes	13%	27.5%	40.5%

07019000	Potatoes, Fresh or Chilled, Not Seedlings	13%	30%	43.0%
07101000	Potatoes, Frozen	13%	15%	28.0%
11051000	Potato Flour, Meal & Powder	15%	12.5%	27.5%
11052000	Potato Flakes, Granules & Pellets	15%	25.0%	40.0%
11081300	Potato Starch	15%	25.0%	40.0%
20041000	Prepared Potatoes, Not By Vinegar, Frozen*****	5%	10.0%	15%
20052000	Prepared Potatoes, Not By Vinegar/Frozen	5%	25.0%	30.0%

Note: Products enumerated in China's March 2, 2020, tariff exclusion announcement (see GAIN report [CH2020-0017](#)) *Importers can apply for a Section 301 retaliatory tariff exclusion.

Attachments:

No Attachments.